BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

COMMITTEE CONFERENCE

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

MONDAY, OCTOBER 23, 2000 10:00 a.m.

Reported By:

Debi Baker

Contract No. 170-99-001

COMMITTEE MEMBERS PRESENT

William J. Keese, Chairman, Presiding Member

Gary Fay, Hearing Officer

STAFF PRESENT

Jeff Ogata, Staff Counsel

Priscilla Ross, Public Adviser's Office

Paul Richins

Matthew Layton

Dick Anderson

APPLICANT

Christopher T. Ellison Ellison, Schneider & Harris, LLP

Mark Seedall, Duke Energy North America

Wayne J. Hoffman, Duke Energy North America

Gary Rubenstein, Sierra Research

ALSO PRESENT

Deborah Johnston
Department of Fish and Game

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1	PROCEEDINGS
2	HEARING OFFICER FAY: Call the hearing
3	to order.
4	Good morning. This is a Committee
5	Conference regarding the errata on the Presiding
6	Member's Proposed Decision, issued by the Moss
7	Landing Power Plant Project Committee. And we
8	just want to take comments on the errata.
9	As I hope everybody is aware, the full
10	Commission will consider the Final Decision on the
11	power plant application this Wednesday, at the
12	Business Meeting. I'm informed that it's Item 10
13	on the agenda, but you'll want to check your
14	agenda to be sure. I'm also told that the first
15	ten items are likely to move fairly quickly, so it
16	may come up perhaps an hour, hour and a half into
17	the Business Meeting.
18	Are there any preliminary remarks before
19	we begin reviewing the comments?
20	Okay, I see no indication.
21	Mr. Ellison, why don't we start with the
22	Applicant, and see what comments you have.
23	MR. ELLISON: Thank you, Mr. Fay. Chris
24	Ellison, Ellison, Schneider and Harris, on behalf

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of the Applicant. To my right is Mark Seedall,

1	representing	Duke here	this	morning.

- Duke supports the errata. We have been in discussions with the Staff regarding a couple of minor changes to it, only one of which I will discuss, and I'll let the Staff describe the others, and may have some comments after Staff.
- The one remaining concern that the

 Applicant has concerns Condition Soil and Water

 Number 5. This is a condition which ensure that

 earth disturbing activities will not occur in

 areas that are contaminated by PG&E's prior

 operations until those areas have been

 successfully remediated by PG&E.
- As written, the condition would prevent 14 15 earth disturbing activities, however, in other areas, uncontaminated areas. And so the 16 suggestion that we have made and discussed with 17 18 the Staff, and believe we have agreement with the 19 Staff upon, is to change the condition such that 20 it is focused on the contaminated areas and would 21 not prevent activities in uncontaminated areas.
- So the specific suggestion which the

 Staff has handed out is based upon wording that we

 have suggested, which I'm going to make a slight

 change to in a minute. But essentially what it

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says is that if a site has not been successfully
 1
         remediated by PG&E, no earth disturbing activities
 2
         within the contaminated areas identified below
         shall begin until the appropriate plan is
 5
         approved, as opposed to no earth disturbing
         activities at all.
                   The one change that I would like to
 7
        propose to the Staff's proposed language, if you
 9
        have the Staff's language in front of you --
                   HEARING OFFICER FAY: And you're
10
11
         referring to page -- well, it's called page 1, but
12
         it's contained in the Staff comments on the
         Committee's PMPD errata, Soil and Water 5.
13
                   MR. ELLISON: That's right. I'm
14
15
         referring to a document handed out this morning
         entitled Staff's Comments on Committee PMPD
16
         Errata. And attached to it, as page -- there are
17
         two page 1's in the document, but the -- this is
18
19
         the second page 1, coming after page 2, which
20
         contains the specific language proposed for Soil
21
         and Water 5.
                   And if you look at the addition shown
22
23
         for the second sentence, which in the document is,
24
         quote, "If the site has not been successfully
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25

remediated by PG&E, no earth disturbing activities

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1 within the one of the two contaminated areas
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- 2 identified below shall begin until the appropriate
- 3 plan is", and then after some strikeout,
- 4 continues, "reviewed and approved by the
- 5 California Energy Commission CPM."
- 6 The one minor editorial changes for
- 7 clarity that I would propose is, instead of saying
- 8 within the one of the two contaminated areas, to
- 9 say instead, within either or both of the
- 10 contaminated areas.
- 11 HEARING OFFICER FAY: Is Staff all right
- 12 with that?
- MR. OGATA: Yes. Jeff Ogata, Staff
- 14 Counsel. Yes, we believe that would be fine.
- 15 HEARING OFFICER FAY: Okay.
- MR. ELLISON: I don't think that changes
- 17 the meaning, it just clarifies. And with that --
- 18 with that change, we would urge the adoption of
- 19 the Staff's proposed change to Soil and Water
- 20 Number 5, and that is our only proposed change to
- the Committee's errata.
- 22 HEARING OFFICER FAY: Okay. And before
- we leave the -- before we leave the Applicant and
- hear from other parties, I would just like to
- 25 confirm for the record that Applicant is in

1 communication with the Moss Landing Harbor

- 2 District.
- MR. SEEDALL: Yes, that's correct. We
- 4 are. We're meeting with them tomorrow morning at
- 5 8:00 o'clock.
- 6 HEARING OFFICER FAY: Okay. And will
- 7 you have something for the record as a result of
- 8 that by Wednesday?
- 9 MR. ELLISON: Well, of course, it
- depends on what occurs at the meeting. But let me
- 11 say a couple of things for the record.
- 12 One is that the -- that Duke will be
- 13 continuing the boat washing program, which is one
- of the concerns, I think, that has been expressed.
- 15 And I think the Committee has accurately reflected
- that Duke will continue the boat washing program.
- 17 We're going to meet tomorrow to discuss the other
- 18 concerns that the Harbor District has raised, and
- if any changes that would affect the decision
- 20 emerge from that meeting, we will let the
- 21 Committee know right away by -- by some sort of e-
- 22 mail or telephone call tomorrow afternoon.
- 23 But that, of course, requires agreement
- 24 by not just Duke, but also the Harbor District,
- 25 and I -- I can't commit anything on their behalf,

- 1 so.
- 2 HEARING OFFICER FAY: Sure. Well, you
- 3 know, they've alleged some -- some concerns in
- 4 their letter and communications with the
- 5 Commission, and if any of those are resolved we'd
- 6 just like the record to -- to reflect the
- 7 resolution. Okay.
- 8 MR. ELLISON: Well, just to be clear,
- 9 Duke believes that the Harbor District's concerns
- 10 are -- are not well founded, but nonetheless
- 11 wants to meet with -- with them to discuss those
- 12 concerns in order to see if -- if there is any
- 13 information that the Harbor District has that we
- don't know of, first of all. But secondly, also
- 15 to communicate, you know, the reasons that we
- believe that the concerns are not well founded,
- and also to discuss if there's any -- any
- 18 reasonable measures that -- that the parties can
- agree upon that would help address those concerns.
- 20 We're certainly open to talking with the Harbor
- 21 District about that.
- 22 So, you know, the outcome of the meeting
- is -- is, you know, not something that I can make
- 24 commitments about. But if there is an outcome
- that would change in any way the proposed

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1 decision, we will be sure to let the Committee
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- 2 know immediately.
- 3 HEARING OFFICER FAY: We have extra
- 4 copies of the errata if anybody needs them. And
- 5 Sandy's going to put them there. You can grab a
- 6 copy now, if you need that. There may be
- 7 references made to it during our discussion today.
- 8 All right. Thanks, Mr. Ellison.
- 9 Mr. Ogata.
- MR. OGATA: Thank you, Mr. Fay. Staff
- 11 has probably four proposed changes. I would like
- 12 to take up the Air Quality change, because I
- 13 understand Mr. Rubenstein has to leave and I'd
- like him to comment for us on the change in the
- 15 verification that I believe he's aware of, that I
- am not. So I'll leave it to him to describe that.
- 17 But first of all, with respect to Air
- 18 Quality Condition 54, again, Staff would like to
- 19 reiterate that we respectfully disagree with the
- 20 errata change to the condition. We believe that
- 21 Staff's proposed condition reduces the
- 22 construction equipment PM10 and reduces the
- 23 exhaust emissions to mitigate the contribution of
- the construction equipment's PM10 impacts.
- We believe that the Staff condition is

1	L -	_	1S	ın	line	with	what	the	ARB	ıs	proposing	to	do

- 2 at this point in time. But having said that, we
- 3 will also propose some changes to the proposed
- 4 errata condition because of the fact the
- 5 description of the program is a little bit in
- 6 error. So Staff's proposal is included in the
- 7 comments that we've passed out this morning.
- 8 Basically, just corrects that problem.
- 9 We have been in contract with the Air
- 10 District. They are willing to accept these funds.
- 11 They believe that there is an opportunity to use
- this money to do something in the harbor with
- 13 respect to maybe powering some of the engines, or
- 14 something to that effect, so that there will be a
- geographic nexus between the use of this money and
- 16 the -- and the impacts.
- 17 However, they also didn't want to have
- that language put into the condition because they
- 19 need some flexibility for that.
- 20 So that's the only change we want to
- 21 make, and with that I'll ask Mr. Rubenstein to
- describe the change in the verification. I
- believe that needs to be done.
- 24 HEARING OFFICER FAY: Please.
- MR. RUBENSTEIN: Thank you. Gary

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1 Rubenstein, from Sierra Research, on behalf of the
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- 2 Applicant.
- We have reviewed the revised language
- 4 that the Staff has proposed for that condition,
- 5 and we have no objections to it.
- 6 MR. OGATA: The verification?
- 7 MR. RUBENSTEIN: I don't know if the
- 8 Staff is going to propose a change to the
- 9 verification at this point.
- MR. OGATA: Okay.
- MR. RUBENSTEIN: If they haven't told
- you about it, then maybe there's no change, and
- 13 we're comfortable with the verification as is.
- 14 MR. OGATA: Well, there seems to be some
- 15 additional clarity that could be made to the
- verification, as I said, at this point. I hadn't
- 17 heard from our Staff person about that change, so
- 18 -- here he is right now, so maybe you can ask Mr.
- 19 Layton to clarify that for us.
- 20 MR. LAYTON: Good morning. Matthew
- 21 Layton, for Air Quality unit.
- 22 Gary and I had talked a little bit about
- 23 the potential to require the money to be deposited
- within 30 days of certification. Obviously there
- are a couple of other permits outstanding, so the

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1 Applicant has some concerns about the timing of
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- 2 that. But in trying to achieve some relationship
- 3 between the construction impacts and the
- 4 mitigation that is being proposed under this
- 5 revised condition, which is the -- let's say the
- 6 Carl Moyer program, the sooner the money gets into
- 7 the Carl Moyer program, the sooner the money, or
- 8 the mitigation measures will be out on the harbor,
- 9 let's say. If we delay, then there will be no
- 10 relationship, timing-wise, between the mitigation
- 11 measures they are proposing and the construction
- impacts.
- 13 So we would prefer that the money get in
- 14 there sooner. But obviously, the Applicant has
- expressed some concern. So I am proposing that we
- 16 -- the language in the verification be changed to
- 17 30 days of -- post certification. I think the
- 18 Applicant has some concerns about that.
- 19 PRESIDING MEMBER KEESE: Mr. Ellison.
- 20 MR. ELLISON: I think we would prefer to
- 21 see language that says within 30 days of receiving
- the final permit authorizing construction of the
- 23 facility.
- 24 HEARING OFFICER FAY: All right. Is
- there anymore on that? I mean, I understand the

1 two parties' views. Anymore details regarding

- 2 this condition?
- MR. OGATA: Just for clarification, Mr.
- 4 Fay. Mr. Ellison, when you talk about final
- 5 permit, are you talking about the final decision
- in this matter, or some other final permit?
- 7 MR. ELLISON: I'm referring to not
- 8 necessarily this permit, but, for example, if
- 9 there are other federal permits that are required
- 10 to authorize construction of the facility that are
- 11 still outstanding, that we not have to deposit the
- money until we know we can build the plant, is the
- issue here.
- 14 And I think the concept, you know, tell
- me if I'm wrong, Mr. Layton, but I think that's
- 16 the concept that Staff is looking for. And we
- 17 don't have any concern with that concept. But
- there is the possibility that if the money were
- 19 deposited after certification but prior to the
- final permit, a final federal permit that's
- 21 required, that you could end up having spent money
- for a project that's not going forward. So we --
- we'd prefer not to see that outcome.
- 24 MR. LAYTON: I'm not sure the money will
- get spent that quickly in the Moyer program;

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therefore --
 1
                   (Laughter.)
                   MR. LAYTON: I guess the -- I understand
         the Applicant's concern, because once they put the
 5
         money in I doubt they will be able to get the
         money back. So I do understand that concern.
 7
                   But in trying to time the construction
         impacts and the mitigation, the sooner the money
 8
 9
         gets into the Moyer program, the more likely
10
         there'll be an overlap in these two issues.
                   HEARING OFFICER FAY: Okay. I think we
11
12
         understand the two parties' positions.
                   MR. OGATA: Excuse me, Mr. Fay --
13
                   MR. ELLISON: If I could offer one
14
15
         additional comment, which is that in terms of the
         timing of -- correlating the impacts with the
16
         money, obviously construction is not going to
17
18
         commence until the final federal permit
19
        authorizing construction occurs. And so if there
20
        were some delay in the federal permit that caused
21
         a delay in deposit of the money, it would also
         force a delay in construction. And so you
22
         wouldn't end up with a situation of the
23
24
         construction activity going forward absent the
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money being deposited.

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HEARING OFFICER FAY: And it occurs to
 1
         me that once the money is deposited with the
 2
        District, then it's up to the District to create
         the nexus, you know, to choose a -- the use of
 5
         that money in such a way that it does match up in
         time and location. And I suppose the District's
         in the best position to determine that. So maybe
 7
        we can leave that up to them.
 9
                   MR. OGATA: Mr. Fay, I don't want to,
10
        you know, get bogged down with minutiae, but I do
        have a concern from the compliance perspective.
11
12
        How do we know what the final federal permit is
         going to be? Is there a different trigger that we
13
         can use? Because, you know, our compliance unit
14
         is going to be probably unable to determine when
15
         that period of time is, so we won't know when that
16
17
         time starts.
18
                   MR. ELLISON: Well, I suppose you could
19
         impost an obligation on the Applicant to inform
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18 MR. ELLISON: Well, I suppose you could
19 impost an obligation on the Applicant to inform
20 you of when the final permit had been received.
21 That information will probably -- would be
22 accompanied by a check in the real world, but -23 and in terms of finding some other trigger, you
24 know, we can -- we can continue to talk about that
25 and perhaps inform the Committee on Wednesday, we

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can come to a better solution. But off the top of
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- 2 my head, it's hard for me to construct one.
- 3 HEARING OFFICER FAY: All right. You
- 4 know, I think this is a detail that'll fall within
- 5 verification. If the Staff and Applicant want to
- 6 caucus on this, that's fine, and you can submit
- 7 something. Otherwise, the Committee has the gist
- 8 of what you need, and I think we can require a
- 9 report, and then within 30 days of the date
- 10 contained in the report the check has to be there
- 11 at the -- at the District. And then some evidence
- 12 that that has been delivered.
- Okay. Anything further, then?
- 14 MR. OGATA: Yes, Mr. Fay. We have two
- additional comments in writing that I won't go
- over, just changing something in BIO-7, which
- 17 refers to an agency, spelling them out, and then,
- 18 as Mr. Ellison pointed out, we have Soil and Water
- 19 Condition 5 attached as the last page to our
- filing today.
- 21 And one thing I neglected to put on is
- 22 we also are proposing the deletion of Condition
- TRANS-9, and the reason for that is we have
- 24 determined recently that it probably is not going
- 25 to -- that the Applicant is probably not going to

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1 be able to comply with TRANS-9, because we
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- discovered that the PUC doesn't do what we are
- 3 asking them do to in this condition. So after
- 4 having discussed it with -- with the PUC and some
- 5 other agencies, we've decided that we can live
- 6 with just the straight deletion of TRANS-9.
- 7 HEARING OFFICER FAY: Can you give us a
- 8 reference in the PMPD where that is? That's all
- 9 right, I've got it.
- MR. OGATA: TRANS-9 is page 285 of the
- 11 PMPD.
- 12 And that concludes our comments.
- 13 HEARING OFFICER FAY: And you're saying
- that the PUC is not the appropriate agency to
- 15 coordinate this with?
- MR. OGATA: That's correct. Apparently
- 17 they conduct audits. They don't actually issue
- the letter, so they've informed us that they're
- 19 not in a position to do this.
- 20 HEARING OFFICER FAY: If it was
- important at one point to require necessary
- arrangements as a condition, do you just want to
- 23 substitute the appropriate agency that --
- 24 MR. OGATA: Well, it would -- it would
- be coordinated with Union Pacific, but we also

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believe that in the timeframe that we're looking
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- 2 here, given that we believe the Applicant wants to
- 3 start construction right away, we also have
- 4 determined that it's likely, very likely that they
- 5 would not be able to comply with this condition
- 6 even if we made it Union Pacific.
- 7 So, as I said, Staff has just determined
- 8 that there will probably be other ways to verify
- 9 this, but at this point in time we are satisfied
- 10 with just the deletion of this condition.
- 11 HEARING OFFICER FAY: All right. And
- 12 there would not be any impacts to the
- transportation system, or anything else that --
- 14 that Staff --
- MR. OGATA: No.
- 16 HEARING OFFICER FAY: -- would be
- 17 concerned about?
- 18 MR. OGATA: No.
- 19 HEARING OFFICER FAY: Applicant, any --
- I assume you go along with that?
- MR. ELLISON: We have -- that's fine.
- We have no objection to that.
- 23 HEARING OFFICER FAY: All right. Thank
- 24 you.
- 25 Anything further?

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2	HEARING OFFICER FAY: Is any other
3	agency here to comment on the errata?
4	MS. JOHNSON: Mr. Fay, Chair Keese, my

MR. OGATA: Nothing further.

- MS. JOHNSON: Mr. Fay, Chair Keese, my
 name is Deborah Johnston, representing the
 Department of Fish and Game.
- And we appreciate the changes that you

 made in -- according to our letter, but we were

 concerned that on the few occasions where changes

 were made on one page in the errata, they were not

 made on other pages where they were very similar.
- 12 An example is the changes made on page
 13 164, but not made on page 176, 184. Another
 14 example is changes were made on page 149, but not
 15 on page 182.
- So if we could ask Staff to go through
 our letter and make the changes throughout the
 entire document where we referenced, we would
 appreciate that.
- 20 And what I'd like to do now is go 21 through the errata and provide some comments.
- 22 PRESIDING MEMBER KEESE: Excuse me.
- You're suggesting that the -- the proper cites
- were in your letter?
- MS. JOHNSTON: Yes.

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PRESIDING MEMBER KEESE: And they were
 1
         made at one point, but not at others.
 2
                   MS. JOHNSTON: Right. Just when I
         reviewed the errata, I just saw the changes were
 5
         made, like on the -- usually it was the first page
         that was referenced in our comments, and not on
         subsequent. And so for clarity and continuity
 7
         through the document, it should be made in the
 9
         other pages.
10
                   On page 150, the document states that
         eight species made up 95 percent of the total
11
12
        number of species entrained. This is an extremely
        misleading statement, and we have recommended
13
         continuously that it be changed. What that
14
15
         reference is is to the eight species of fish
         larvae represent 95 percent of those fish larvae
16
         entrained. There were crab species that were
17
18
         identified and entrained. There were many more
19
         species that were entrained that were not
20
         identified.
21
                   The technical working group specifically
         asked the consultant to only identify and
22
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The technical working group specifically asked the consultant to only identify and enumerate fish larvae and crab juvenile. And so this statement, I believe, is making a lot of confusion to the public, and also it's not

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1 completely accurate. And we recommend that it be
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- 2 changed to the eight species of fish larvae made
- 3 up 95 percent of those species entrained. And
- 4 that would be a more accurate representation.
- 5 This is also referenced on page 181.
- 6 On page 157, you are discussing the
- 7 alternative cooling towers, and the expenses for
- 8 that. And your last statement says, since the
- 9 evidence established that significant impacts from
- 10 entrainment can be mitigated, the cooling tower
- 11 alternative is not preferred.
- 12 The cooling tower alternative is for
- thermal effects; it is not for entrainment. And
- 14 we stated at the Regional Water Quality Control
- 15 Board that an alternative that has not been
- 16 considered is the retrofit of the existing eight
- towers for cooling. And so those costs would be
- significantly less than this, because it would be
- 19 a retrofit, and not a new construction, but also
- 20 to say that the cooling tower is fixing
- 21 entrainment impacts is not accurate. It's for
- thermal impacts.
- Then we go through the heated water is
- deleterious to larval organisms. You've added it
- as a footnote. We would also appreciate that it

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1 be added in the document, instead of just as a
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- footnote. We feel it's important to bring out
- 3 that elevated temperatures are deleterious to
- 4 larval organisms.
- 5 On page 180, you are discussing the
- 6 increase in productivity. And at our technical
- 7 work meeting on Thursday, Dr. Gray Caillett stated
- 8 that, in fact, you can monitor larval increases
- 9 from mitigation from wetland enhancement and
- increase. And so we feel that it's important to
- 11 bring in monitoring to see what these wetlands are
- going to be doing.
- The Department consistently --
- 14 HEARING OFFICER FAY: Excuse me.
- MS. JOHNSTON: Yes.
- 16 HEARING OFFICER FAY: The meeting you're
- 17 referring to that was --
- 18 MS. JOHNSTON: The technical working
- 19 group meeting on Thursday.
- 20 HEARING OFFICER FAY: This last
- 21 Thursday?
- MS. JOHNSTON: Yes.
- 23 HEARING OFFICER FAY: Okay. That --
- that's not part of our record.
- MS. JOHNSTON: It's in addition to what

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1 the record. And Dr. Caillett stated also in the
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- 2 regional board, which is part of your record, that
- 3 you can mitigate and monitor that mitigation to
- 4 determine if larval production does increase, in
- 5 fact.
- 6 Okay. Then 181, it goes on.
- 7 On BIO-7, you've used the title the
- 8 Elkhorn Slough Enhancement Project. And I think
- 9 it would be more appropriate to title it the
- 10 Elkhorn Slough Mitigation Project, because this is
- 11 a mitigation. It's not strictly an enhancement.
- 12 And where the Department feels it's important is
- that the mitigation be for the lost productivity
- 14 of larvae. You go in through on the priority for
- 15 the transactions, and the second is to purchase
- 16 fee or interests on wetland areas that are in need
- of restoration enhancement. But then as you
- 18 follow down into the second bullet, it states
- where appropriate and feasible, which seems
- 20 counterproductive to the statement that your
- 21 second bullet is to purchase fee.
- You may want to reword it as -- and
- delete where appropriate and feasible, to as
- 24 previously described, restore wetlands and the
- 25 slough.

1	And as I stated, the Department requires
2	monitoring for mitigation. Otherwise, you don't
3	have any way of knowing whether your mitigation is
4	actually effective. And throughout here, your
5	bullet talking about the portion of the seven
6	million is for long term stewardship. You've put
7	in parentheses, management and maintenance. You
8	may also want to include monitoring in that
9	parentheses, because that is the only way you're
10	going to know, through monitoring, is whether all
11	these projects are effective for reversing.
12	If you're saying we're going to decrease
13	sediment input, we're going to decrease chemical
14	input to the slough, without monitoring you have
15	no way of document how much good you're actually
16	doing. So the word "monitoring" needs to be in
17	some of these areas more prominent.
18	And I was confused on the last bullet,
19	where you've got the location of the Elkhorn

And I was confused on the last bullet, where you've got the location of the Elkhorn Slough Enhancement Project will be in the immediate Elkhorn Slough watershed area. And I'm hoping that doesn't mean you're limiting to just Elkhorn Slough proper, but are including the entire watershed. The watershed includes Bennett Slough, Morro Cojo Slough, Old Salinas River,

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1 Tembladero Slough. And the word immediate causes
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- 2 confusion, and I'd recommend deleting it and just
- 3 say the project will be in the Elkhorn Slough
- 4 watershed, because the watershed is a physically
- 5 delineated boundary through there.
- 6 HEARING OFFICER FAY: Well, if it's a
- 7 physically delineated boundary --
- MS. JOHNSTON: Yes, watersheds are
- 9 physically delineated by ridge -- ridge tops. And
- 10 so that --
- 11 HEARING OFFICER FAY: Okay.
- MS. JOHNSTON: -- so --
- 13 HEARING OFFICER FAY: So if it is within
- 14 the immediate Elkhorn Slough, as opposed to the
- 15 periphery watershed area, it seems that the
- 16 identification is identical.
- MS. JOHNSTON: Well, I've heard some
- 18 discussion at the public hearing on September 21st
- 19 that it was going to be limited to projects at
- 20 Elkhorn Slough, and it implied that it would be to
- 21 the exclusion of these other sloughs that are
- 22 within Elkhorn Slough watershed. And that's where
- 23 my confusion as to the word immediate is. Because
- 24 --
- 25 HEARING OFFICER FAY: Okay.

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MS. JOHNSTON: -- the Morro Cojo,

Bennett Slough, Old Salinas, they are all within

the Elkhorn Slough watershed. But whether they

would be considered immediate, because they don't

attach directly to the Elkhorn Slough water body,

that may, at least for myself, it does cause some

confusion through there.
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On page 13, the first full bullet, states the project owner, after consultation with the Elkhorn Slough Foundation, will provide an annual report. It doesn't describe to who. I would recommend adding some wording as to who the annual report is going to.

The last bullet, over the course of three to five years the project funded by the mitigation moneys should be complete, except for any necessary stewardship activities. Based on the Department's mitigation and monitoring, you may want to expand that to five to ten years.

Some projects cannot be completed in three to five years, because if there's remediation of soil, there may be contamination, they may take longer than one or two years to remediate that. And so giving them the flexibility up to ten years to complete a project, but you still have the dollar

1 amount that's set. So that doesn't increase, but

- 2 it gives them flexibility on the ground there,
- 3 through there.
- 4 You -- on the guidance, the first
- 5 bullet, performance standards. We'd recommend
- 6 adding an item F, production of larvae. This
- 7 whole mitigation is for production lost larvae.
- 8 There should be some mechanism to try to document
- 9 how the production of larvae is increased,
- 10 decreased, neutral.
- 11 And that's the comments I have for you
- 12 today. Thank you.
- 13 HEARING OFFICER FAY: All right. Do you
- have those in writing that you can submit?
- MS. JOHNSTON: No, I don't. I just got
- 16 back from a two week vacation overseas, and so
- 17 I've been away.
- 18 HEARING OFFICER FAY: Okay.
- 19 MS. JOHNSTON: I can write them up and
- 20 --
- 21 HEARING OFFICER FAY: We won't have the
- transcript in time for the final decision.
- MS. JOHNSTON: Okay.
- 24 HEARING OFFICER FAY: So if we don't
- 25 have it from you in writing, I'm afraid I -- I

1 haven't been able to follow your detailed comments

- 2 in all my notes.
- 3 MS. JOHNSTON: If I brought them with me
- 4 Wednesday would that be soon enough for you?
- 5 HEARING OFFICER FAY: No. I -- I'd need
- 6 them today. If you can, like write them in a --
- 7 in a form that we could have them, you know, make
- 8 use of them, even if it's handwritten.
- 9 MS. JOHNSTON: I -- I can write them on
- a piece of paper, but I'm four hours from my
- office.
- 12 HEARING OFFICER FAY: Yeah. I mean,
- anything would help.
- MS. JOHNSTON: Okay.
- 15 HEARING OFFICER FAY: It's just we have
- a disconnect between what you're saying here and
- when we'll be able to get the record.
- 18 MS. JOHNSTON: Okay. Well, I'll start
- 19 writing them up on a piece of paper for you.
- 20 HEARING OFFICER FAY: Okay. Thank you.
- MS. ROSS: Mr. Fay, she's welcome to use
- the Public Adviser's office.
- 23 HEARING OFFICER FAY: Good. Great.
- 24 Any other agencies represented here
- 25 today?

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1 Mr. Ellison.
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- 2 MR. ELLISON: We would like the
- 3 opportunity to comment on Fish and Game's comments
- 4 here.
- 5 HEARING OFFICER FAY: Sure.
- 6 MR. ELLISON: Do you want us to do that
- 7 now, or --
- 8 HEARING OFFICER FAY: Yeah, why don't
- 9 you do that now. And will Staff be commenting, as
- 10 well?
- 11 MR. OGATA: Yes, we'll have a couple of
- 12 comments, I believe. Yes, we will.
- 13 MR. ELLISON: The Fish and Game comments
- 14 are -- are extensive, and quite -- we haven't had
- the opportunity to obviously review anything in
- writing, or any specific language in writing, so I
- want to reserve most of our comments until we have
- 18 a change to do that. And given the timing of --
- 19 of the comments, that puts both the Commission and
- 20 the Applicant in a difficult position, to be
- 21 receiving significant comments at this late time.
- But let me do the best that I can, based upon what
- we've heard this morning.
- With respect to the change on page 150,
- regarding specifying that the species are fish

larvae. I -- I think we're fine with that. We

- 2 don't have any concern about that proposed change,
- 3 subject to reviewing it in writing.
- 4 We do have concerns with Fish and Game's
- 5 comments with respect to the alternative of
- 6 cooling towers. And let me begin by saying I
- 7 believe that I heard a comment that the retrofit
- of existing towers on the site has not been
- 9 considered as an alternative. And I do
- 10 specifically want to correct that.
- 11 There are no existing cooling towers on
- 12 the site. The retrofit of any existing cooling
- towers therefore would not be an appropriate thing
- to consider, because they do not exist.
- 15 There are existing exhaust stacks on the
- site, used for the dispersion of exhaust gases
- from the facility, and if Fish and Game is
- 18 referring to the retrofit of those stacks for use
- 19 as cooling towers, I don't know of any situation
- in which that has been shown to be feasible, or
- 21 which it has even been considered. That would
- 22 essentially be the construction of new cooling
- towers, because the applications are so entirely
- 24 different. And a air exhaust stack and a cooling
- tower are such fundamentally different

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technologies that it's not a retrofit application
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- 2 to -- to discuss that.
- 3 So I think the discussion that has
- 4 occurred regarding new cooling towers would be the
- 5 -- would reach the same conclusion with respect to
- 6 tearing down the exhaust stacks and replacing them
- 7 with cooling towers. That would not be a retrofit
- 8 application. And I want to make sure the
- 9 Committee understands that.
- 10 A number of the other changes that were
- 11 proposed, frankly, I was having a hard time
- 12 keeping up with them, and several of them were not
- specific word changes, so I'm going to have to
- 14 reserve judgment until we see the specific changes
- 15 as to whether we have concerns about that or not.
- 16 With respect to -- and I'm sure, by the
- 17 way, that I am missing some comments here because
- of that, but I do want to comment on the ones that
- 19 I caught, and that we are prepared to comment on.
- 20 With respect to deletion of the word
- 21 immediate in the final bullet, under, I believe,
- objectives under BIO-7, we do not object to that.
- I think that's -- that's fine.
- 24 And then my final comment, again
- reserving the right to review what comes out in

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writing, I believe I heard a proposal that under
 1
         the first bullet, under guidance, that a new
 2
        performance standard F, production of larvae, be
         added. We would -- we do have concerns with that,
 5
         regarding the feasibility of doing that. There's
         quite a bit of evidence in the record about --
 7
         about that issue, and I do want to register our
         concern on that issue.
 9
                   Be happy to -- to try and sit down with
         Fish and Game immediately following this meeting
10
11
         to see what -- what we can work out on -- on these
12
        various comments.
13
                   Thank you.
                   HEARING OFFICER FAY: And your concern
14
         is -- is not regarding a goal of trying to achieve
15
        more production of larvae, but rather that -- that
16
         that be included in performance standards, and so
17
18
         it's a -- it's a measurement concern, or a
19
        monitoring concern. Is that correct?
20
                   MR. ELLISON: My understanding is that
21
         there are very significant issues regarding the
22
         feasibility of a performance standard measuring
         the production of larvae, the problem being that
23
        you -- that you cannot isolate the effect of
24
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either the power plant or mitigation measures

funded by the power plant on larvae from all of

- 2 the other influences that affect production of
- 3 larvae in the slough.
- 4 And therefore, while the goal of all of
- 5 this is to, based upon technical expert testimony,
- 6 do things which the technical experts and -- and
- 7 the various advisory groups agree will likely have
- 8 the most positive impact on larvae. And I want to
- 9 emphasize we have no objection to that.
- 10 The feasibility of adopting a
- 11 performance standard which can isolate the impact
- of mitigation measures on larvae and separate
- that impact from all of the other influences on
- 14 larvae, my understanding is that the technical
- 15 experts have agreed that that is an extremely
- difficult, if not impossible, task.
- 17 So, subject to further discussions with
- 18 Staff and with Fish and Game about how you would
- do this, we have to express some concerns about
- 20 it.
- 21 HEARING OFFICER FAY: I think the PMPD
- 22 found that the number of larvae was an example of
- the kind of detail that -- that the Commission was
- 24 not seeking in monitoring. But let's hear from
- 25 Staff.

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1 MR. OGATA: Thank you, Mr. Fay. Dick
2 Anderson, a Staff Biologist, would like to address
3 that issue, as well.
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MR. ANDERSON: This issue of monitoring 5 for fish larval productivity has been one that has been discussed for months. And the feeling is 7 that you can monitor for fish larval -- you can understand how many fish larvae are in the water 9 by doing source water sampling. The concern is that if that becomes a performance standard, 10 that's a different type of -- of -- you're 11 12 monitoring for a different reason. And trying to determine exactly what is causing the productivity 13 to increase or decrease is a very difficult 14 15 experiment. It can't be done when you have as many confounding situations and things going on as 16 you do at Elkhorn Slough. 17

You can monitor it, but if it goes up you can't definitely say for what reasons it went up. And if it goes down, you could still be doing enhancements to the slough that result in -- in productivity not dropping as much as it would've because of the enhancements, because of other influences into the slough.

We have chosen to put in performance

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standards that we think are reasonable and
 1
         attainable. So if the term productivity of larvae
 2
         is put in under performance standards, then we
         immediately move into a situation where we have to
 5
         define how we're going to determine what's
        producing that productivity, or if that
        productivity is a result of -- of enhancements
 7
         done for the slough. It's going to be very
 9
         expensive and very difficult.
10
                   Simply monitoring the status of larval
         in the water column at different sampling
11
12
         stations, that's possible. You just can't say
13
        what's causing an increase or a decrease or a
         steady state. That type of monitoring could be
14
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The mitigation package as it stands has
approximately \$2 million would be designated for
an endowment, which would provide about a minimum
of \$100,000 a year for maintenance, remediation,
and monitoring. We do use the term monitoring in
here quite a bit.

done for not much expense, but I'm not sure, other

than just keeping track of that, what good it

So Staff is -- is against adding
productivity or production of larvae, if the

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1 intent is to determine whether or not the
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- 2 enhancement package is working, because we feel
- 3 that the effects are on the system, and if we
- 4 enhance the system we have to be doing something
- 5 well. Measuring and quantifying that is very
- 6 difficult, and that's -- that's something we would
- 7 like to avoid.
- 8 HEARING OFFICER FAY: Any -- did you
- 9 want to comment on any other comments of Fish and
- 10 Game?
- 11 MR. ANDERSON: I didn't -- other than I
- 12 think there was some confusion with the cooling
- tower issue, and I think Mr. Ellison straightened
- 14 out. I didn't -- it was hard for me keep track of
- 15 the changes. I'd like to see them in writing to
- 16 comment on them completely. But I didn't hear --
- hear anything that -- that I really disagreed
- 18 with, other than the larval production.
- 19 HEARING OFFICER FAY: And what about the
- 20 first one, regarding the eight species of fish
- larvae, to specify that it's fish larvae?
- MR. ANDERSON: That would be fine.
- That's what was -- that was what -- what was
- 24 monitored, was fish larvae.
- 25 HEARING OFFICER FAY: Okay. And in

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1 terms of the -- oh, the geographic definition.
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- 2 Yes.
- MR. ANDERSON: Well, I think we've gone
- from calling this a number of different things.
- 5 And immediate, I've always been in favor of
- 6 looking at the watershed as a whole, and there may
- 7 be enough latitude even with the word immediate in
- 8 there to look at -- at the whole watershed.
- 9 Anything that contributes to the watershed. And I
- 10 think Morro Cojo is -- is also a valuable area.
- 11 And I don't disagree with what Fish and Game said.
- 12 I think that over -- over the last month
- or two the title has changed, possibly due to
- 14 comments from somebody else. I don't think that
- 15 was our original -- I think I called it just the
- watershed.
- 17 (Inaudible asides.)
- 18 PRESIDING MEMBER KEESE: There was
- 19 testimony going both ways over the -- there was
- 20 testimony suggesting it should be the whole coast.
- 21 There was testimony saying it should be right in
- the neighborhood.
- 23 HEARING OFFICER FAY: Okay. Yeah, and
- we're not anxious to have -- I mean, this is not
- 25 -- was not noticed as an evidentiary hearing. We

- don't want to take more evidence.
- 2 But, as the Chairman indicated, and I
- 3 think some of the detail got down to disagreement
- 4 about whether any enhancement should occur to
- 5 freshwater sources, since the impact was occurring
- 6 from the salt water environment. But I think the
- 7 Committee's probably going to want to lean towards
- 8 allowing the two permitting agencies, with advice
- 9 from the advisory team, sort this out, and craft
- it as -- as best they can, since they're going to
- 11 be closer to the $\operatorname{\mathsf{--}}$ the slough environment at the
- time the money's available.
- MR. ANDERSON: Sure.
- 14 HEARING OFFICER FAY: All right.
- Anything further, then? Any -- any non-agency
- groups or individuals that would like to address
- the Committee?
- 18 Ms. Ross.
- MS. ROSS: My name is Priscilla Ross,
- and I'm from the Public Adviser's Office.
- I just want to acknowledge that two
- 22 pieces of correspondence were received by our
- 23 office. One, addressed to Mr. Keese, from the
- 24 Center of Marine Conservation, and from Steve
- 25 Shimek, the Executive Director for The Otter

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- Just they're in the record, docketed,
- 3 and part of this hearing.
- 4 HEARING OFFICER FAY: Okay. And we have
- 5 those in writing, and so we can assess --
- 6 MS. ROSS: There are extra copies
- 7 available on the table outside.
- 8 HEARING OFFICER FAY: Thank you. And
- 9 those will be docketed?
- MS. ROSS: Yes.
- 11 HEARING OFFICER FAY: Good.
- 12 All right. Anything further, then?
- 13 The Committee will consider the comments
- 14 made, and if it agrees to adopt any of them
- 15 there'll be a short amendment to the errata that
- would be presented to the Commission on Wednesday,
- along with the PMPD and the errata.
- 18 And so that was the purpose today, and
- 19 also to sort of see if there were any other late
- 20 breaking issues that somebody was planning on
- 21 bringing up in front of the Commission, we'd just
- like to know about it ahead of time.
- 23 So now is the time to let us know if you
- have anything like that.
- Mr. Ogata.

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MR. OGATA: Could we have just a minute,
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         please.
                   HEARING OFFICER FAY: All right.
                   (Pause.)
 5
                   MR. OGATA: Mr. Fay, there is one issue
         that's not directly related to the matters before
 7
         us, but we do want to bring it to your -- to the
         Committee's attention.
 9
                   We understand that there are going to be
10
         two minor changes to the project description with
11
         respect to an additional laydown area, and with
12
        respect to the route of the -- the outfall, I
        believe. And I'd ask to -- to just briefly
13
         comment on -- on that, and then I'd be happy to
14
15
         describe the process by which Staff's proposing to
16
        handle those changes to the project description.
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17 HEARING OFFICER FAY: Okay, please.

> MR. ELLISON: Let me emphasize in discussions with Staff, it's Duke's belief, and Staff agrees, that these are appropriate for postcertification amendments, as opposed to anything that would affect the Commission's decision on Wednesday. But we did want to make you aware that we've had these discussions, anyway.

25 The first concerns, it appears as though

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some of the equipment is going to be delivered
 1
         earlier than Duke expected, and there is also a
         selected catalytive reduction retrofit project
         going on onsite, and as a result of that there are
 5
         some minor changes to the laydown area for -- for
         equipment in the project description.
                   And we've discussed that with Staff, and
 7
         propose to submit a post-certification amendment
 9
         to just amend the description of the laydown area.
10
                   Similarly, as often happens in -- in a
11
        project that's proceeding towards final
12
         engineering design, there are some design changes
         to the cooling system, cooling piping, that we've
13
         discussed with -- with Staff, and we think are
14
15
         also going to probably necessitate a post-
         certification amendment.
16
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In both of these cases we think the amendments are minor, that there are not any significant environmental impacts or compliance with LORS implicated by either amendment. Of course, the Staff will be the judge of that, and Mr. Ogata will describe that process.

But in the interest of -- of keeping the
Committee fully abreast of everything that's going
on with the project, we wanted to inform the

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Committee that we have had those discussions with
 1
         the Staff. But again, I want to emphasize that in
         Staff's view, and in our view, these are not
         issues which should affect the decision, but
 5
         rather are post-certification amendments which are
         typical of these sorts of projects.
                   HEARING OFFICER FAY: Okay. Thank you.
 7
                   We are advised -- Mr. Ogata, anything
 9
         further?
10
                   MR. OGATA: Thank you, Mr. Fay,
11
         Commissioner Keese.
12
                   Again, I just wanted to briefly describe
         the process by which we intend to handle this,
13
        because we understand this is kind of -- it could
14
        be a delicate matter. We did want to inform the
15
         Committee and the Commission about this issue.
16
                   In Staff's view, these changes are not
17
18
         significant. The laydown area is an area that has
19
        been previously disturbed. We believe that it's
20
         already been analyzed by the county in the tank
21
         farm demolition project negative dec that they
22
         issued. However, we're going to go ahead and look
23
         at that.
                   Also, the -- on the other changes being
24
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done on the property site, and our cultural and

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1 our biology staff have -- have looked at it to the
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- 2 extent -- the information that we have available,
- 3 and we don't believe that there are any
- 4 significant issues with that, as well.
- 5 So, as you're probably aware, one of the
- 6 provisions in our compliance regulations allows
- 7 for what's called an insignificant change, and
- 8 that is if there are no conditions being changed,
- 9 and there are no LORS that need to be addressed,
- then Staff will issue an opinion that this is an
- 11 insignificant change. The public has 14 days to
- 12 comment on that, and to ask that it be handled in
- the regular amendment process. But it will have
- 14 to meet several criteria, which is in our
- 15 regulations, in order for Staff to change its
- opinion.
- 17 And, again, we have had a preliminary
- 18 look at this. We are expecting the actual
- 19 petition to come in very soon. At that time,
- 20 Staff will be in a position to issue its -- its
- 21 determination about the significance of this. But
- 22 our preliminary view is that these changes are
- 23 insignificant. They are changes to the project
- description. There will not be any conditions
- that need to be changed. So we are comfortable

- with handling it in this manner.
- 2 HEARING OFFICER FAY: As I recall, some
- of the conditions, such as in cultural, require
- 4 monitoring of earth disturbance. So regardless of
- 5 where that occurred, there would be monitoring for
- 6 cultural resources. Is that correct?
- 7 MR. OGATA: Yes, that's correct. To the
- 8 extent that we have conditions that already handle
- 9 those kinds of things. For example, in biology I
- 10 understand there's a requirement for fencing
- 11 around the site to -- to keep out the salamander.
- 12 That may be something that Duke is going to have
- to do. But certainly, again, that's not a change
- in any condition, that's not a problem. They
- 15 would just comply with it, because it would become
- 16 part of the project description.
- 17 So those things like that will carry
- 18 over, so there isn't any extensive need to do any
- 19 significant analysis.
- 20 HEARING OFFICER FAY: Okay.
- 21 All right. Are there any other comments
- people would like to make?
- 23 I'd like to ask if there's any members
- of the public here who would like to make a
- comment at this time.

1	I see no indication. All right.
2	Well, we thank you all, and we are
3	adjourned. We'll see you on Wednesday.
4	(Thereupon the Committee Conference
5	was concluded at 11:00 a.m.)
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CERTIFICATE OF REPORTER

I, DEBI BAKER, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Committee Conference; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said Conference, nor in any way interested in the outcome of said Conference.

IN WITNESS WHEREOF, I have hereunto set my hand this 31st day of October, 2000.

DEBI BAKER